

# **Accelerating Water Reuse** Implementation through Regional **Partnerships**

Hossein Ashktorab, Valley Water **Eric Rosenblum, Envirospectives Shannon Spurlock, Pacific Institute** Rick Warner, Jacobs







**Envirospectives** 



Accelerating Water Reuse Implementation through Regional Partnerships

Shannon Spurlock Senior Researcher, Public Policy & Practice Uptake WateReuse Northern California December 1, 2023



# **Navigating & Thriving in Uncertain Times**





## The Multiple Benefits of Water Reuse



Diringer, Sarah, Heather Cooley, Morgan Shimabuku, Sonali Abraham, Madeline Gorchels, Cora Kammeyer, and Robert Wilkinson. 2020. Incorporating Multiple Benefits into Water Projects: A Guide for Water Managers. Oakland, Calif.: Pacific Institute.





EPA WRAP 11.3: Case Studies Demonstrate the Multiple Benefits of Water Reuse (https://lnkd.in/gfjz4PJw)

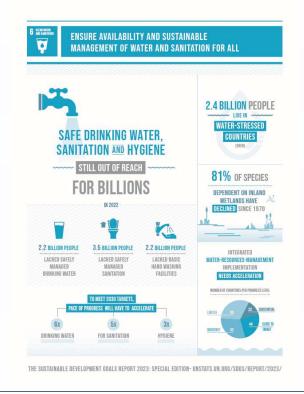


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## Water Reuse: Regionally & Globally







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# Of Global Importance: Partnership & Collaboration

"Strengthen the means of implementation and revitalize the Global Partnership for Sustainable Development", recognizes multi-stakeholder partnerships as important vehicles for mobilizing and sharing knowledge, expertise, technologies and financial resources to support the achievement of the sustainable development goals in all countries, particularly developing countries. Goal 17 further seek to encourage and promote effective public, public-private and civil society partnerships, building on the experience and resourcing strategies of partnerships.

https://sdgs.un.org/topics/multi-stakeholderpartnerships





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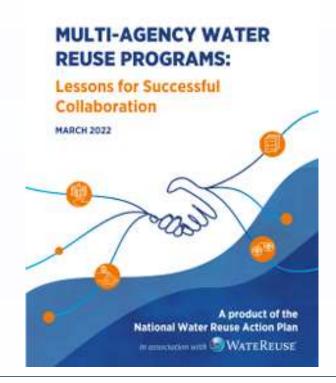
## A National Perspective: WRAP Action 2.16

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WRAP Action 2.16: Support Local and Regional Reuse Projects by Identifying Challenges, Opportunities, and Models for Interagency Collaboration

Authors: Eric Rosenblum, Felicia Marcus, Robert Raucher, Bahman Sheikh, Shannon Spurlock

https://www.epa.gov/system/files/documents/2022-03/multiagency water reuse programslessons for successful collaboration march 2022.pdf





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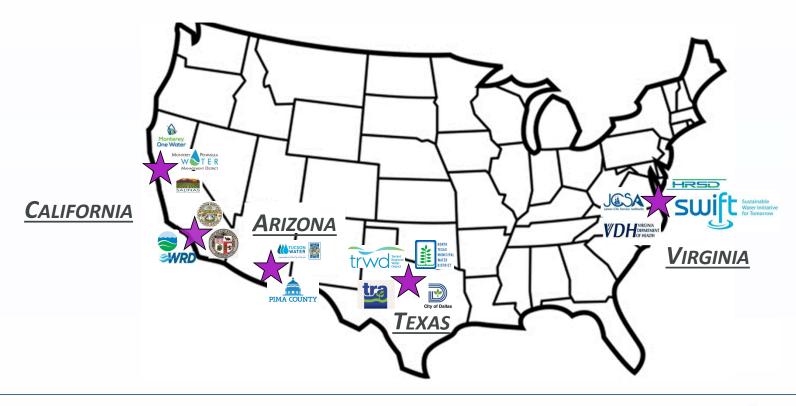
# **Leadership & Collaboration: Codifying Change**

Legal agreements do not create mutual trust, they only codify it.

Denis Qualls, Dallas Water Utilities



# **Analytical Framework & Case Studies**







## Transformative Disruption: Leadership, OneWater Nevada, and Legitimacy



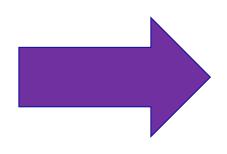
Challenging today. Reinventing tomorrow.



## **Transformative Disruption in Practice**

**Jacobs** 

Managing
Strategy
Local
Transactions
Single solution



Leading
Vision
Regional
Movements
Multi-benefits

Claus Homman, Aarhus Vand and Ralph Exton, Grundfos

## **Transformative Disruption: Origins**

#### **Jacobs**











## **Partnering for Impact!**

















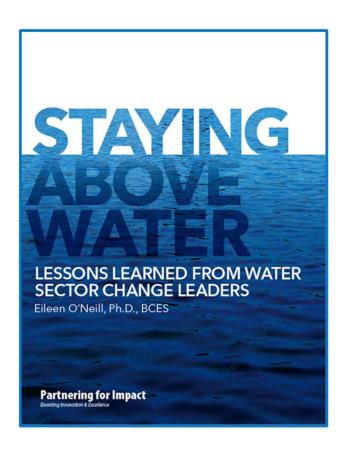






## **Adaptive Leadership**

#### **Jacobs**



People
Vision
Empathy
Trust
Legitimacy

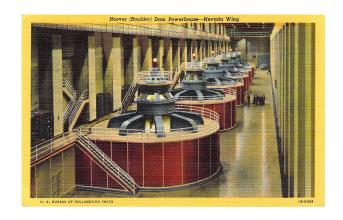


Eileen O'Neill



## **Nevada Water Management Drivers**

#### **Jacobs**













## **Regional Transformation**

#### **Jacobs**



















### **Municipal Partnerships**

#### **Jacobs**

#### NV's 1<sup>st</sup> Potable Reuse Project

- \$150 million
- Public Engagement Center
- Started in 2015

#### Advanced Water Treatment

- 2 MGD
- Ozone/BAC/GAC/UV

#### Groundwater Augmentation

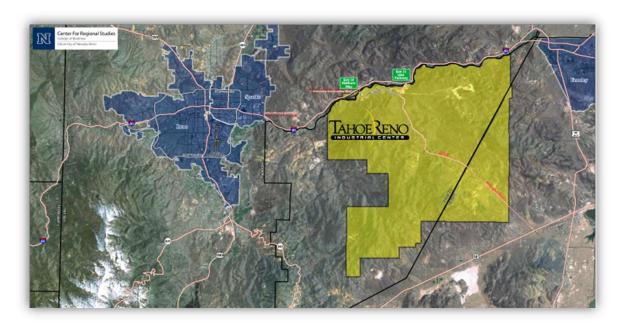
- Permitted "new" water resource
- ASR
- 2,000 AFA



Courtesy Lydia Teel, PE, PhD Truckee Meadows Water Authority

## **Industrial Partnerships**

#### **Jacobs**







## **Agricultural Partnerships**

#### **Jacobs**







- Non potable reuse water for farmland irrigation
- Potable water storage
- Potential AWT ASR
- Preserve farmland and open space

## **Transformative Disruption: Legitimacy**

#### **Jacobs**

#### A Legitimacy Framework for Water Reuse in California

**Three Levels of Legitimacy** 

Pragmatic – the user's self-interest Moral – social values and welfare

Cognitive – customs and takenfor-granted routines

David Sedlak, UC Berkeley, ReNUWIt
Christian Binz, Eawag
Michael Kirparsky, Wheeler Institute, UC Berkeley
Sasha Harris-Lovett, SF Estuary Partnership



## **Legitimacy in Practice**

#### **Jacobs**







## Nevada Water Innovation Institute

Innovative partnership creating water management solutions



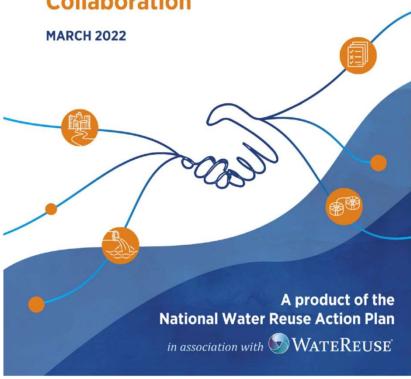
University of Nevada, Reno





# MULTI-AGENCY WATER REUSE PROGRAMS:

Lessons for Successful Collaboration



### **Analytical Framework**

Governance

Regulations

**Economics** 

Management

Leadership



## Advancing Water Reuse in the Bay Area: Exploring Opportunities and Challenges for Interagency Collaboration (9/20/23)

Wastewater Agencies	
Bay Area Clean Water Agencies	East Bay Dischargers Authority
Central Contra Costa Sanitary District	East Bay Municipal Utility District
City of American Canyon	Napa Sanitation District
City of Hayward	Oro Loma Sanitary District
City of Palo Alto	Ross Valley Sanitary District
City of Redwood City	San Jose/Santa Clara Regional Wastewater Facility
City of San Leandro	San Francisco Public Utilities Commission
Delta Diablo	West Bay Sanitary District
Dublin-San Ramon Services District	West County Wastewater

Water Agencies	
ACWD	Dublin-San Ramon Services District
Bay Area Water Supply and Conservation Agency	East Bay Municipal Utility District
California Water Service	North Coast County Water District
City of American Canyon	North Marin Water District
City of Petaluma	San Francisco Public Utilities Commission
City of San Jose	Sonoma Water
Coastside County Water District	Valley Water

# **Bay Area Wastewater Treatment Facilities and Water Service Areas**





# Wastewater Agency Perspective

#### **Evolution of Wastewater Agency Responsibility**

- Reduce **public health risk** from wastewater
- Protect water in the environment
- Climate change is forcing them to become resource recovery agencies
- Now nutrient management is becoming a key directive as agencies will be required to reduce nutrient concentration in discharge

#### **Drivers for Water Reuse**

- Recycled water is not the cheapest way to reduce nutrient concentrations
- Traditional upgrades may be cheaper; but recycled water has multiple benefits

# Water Agency Perspective

#### 3 Principles of Integrated Water Management

- Optimize use of all available resources
- Diversify water supply sources
- Demand management and conservation

#### **Drivers for Water Reuse**

- Regulatory changes that limit availability
- Climate change (increasing frequency, severity of droughts)
- Demographic changes including population, employment, and housing

# What are your agency's top two priorities?

- ☆ Solve the issue of RO concentrate, PFAS, CECs
- ☆ Provide a reliable and affordable water supply

**Governance** Work across jurisdiction boundaries ("boundary busting")

**Regulations** Address uncertainty around future regulations

**Economics** Avoid stranding assets/aging infrastructure; additional funding

Management Create capacity for staff to focus on the future

**Leadership** Create enduring institutions that will outlast elected officials

# What impacts your ability to form partnerships?

**Governance** What form fits best? Who receives the permit? Who pays?

**Regulations** Projects often result in a clash of environmental values.

**Economics** Expectations for reuse are often unrealistic and cost-prohibitive

Management Staffing issues—not just funding—limits capacity for reuse.

**Leadership** A change in leadership can change the entire organization

# Alameda County Regional Water and Wastewater Committee

"Alameda LAFCO should create a Countywide Regional Water and Wastewater Committee that includes all affected agencies that provide water, wastewater, stormwater, and flood control services to explore opportunities and to share practices for collaboration on how the region can recycle water, or better utilize water that is already imported, so it is not only used once and discarded into the Bay."

Alameda County Local Area Formation Commission (LAFCO) Recommendation #1, Countywide Municipal Services Review on Water, Wastewater, Flood Control and Stormwater Services (November 2021)



## Valley Water's Plans for Water Reuse Implementation through Regional Partnerships

December 1, 2023



#### Hossein Ashktorab, Ph.D.

Recycled & Purified Water Unit Manager Valley Water



## Water Reuse Regional Partnership Considerations

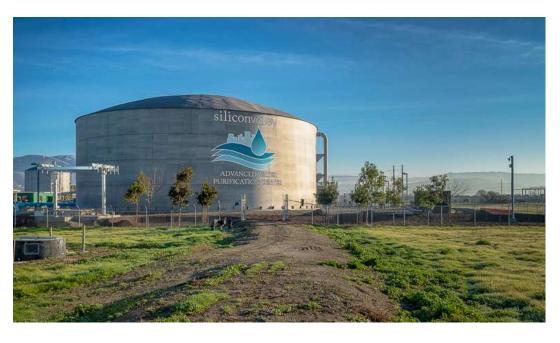
- Amount of Water Supplied
- Public Acceptance
- Systems Adaptability
- Level of Agency Coordination
- Regulatory Complexities
- Regional Perspectives
- Social & Economic Benefits
- Environmental Benefits





#### A New Source of Water

A partnership with cities of San José and Santa Clara



#### ADVANCED WATER PURIFICATION PROCESS

#### HIGHLY TREATED WASTEWATER

This water originally comes from the drains of homes and businesses and is treated three times at a wastewater facility.



#1 MICROFILTRATION



**#2 REVERSE OSMOS** 

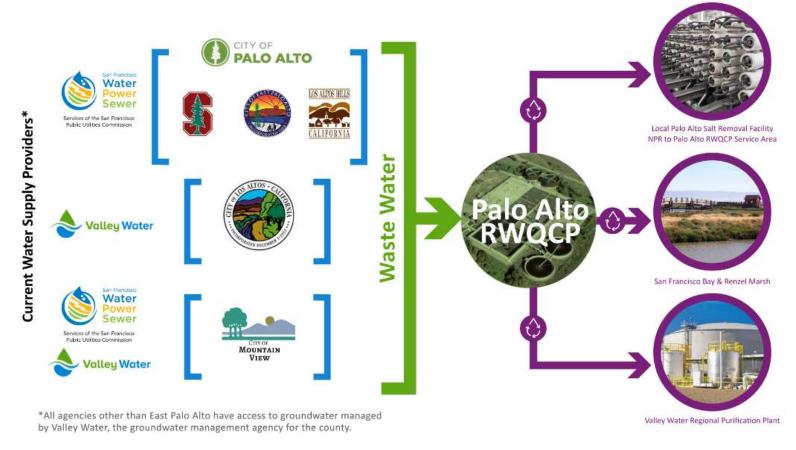


#3 UV LIGHT DISINFECTION AND ADVANCED OXIDATION

- Opened in early 2014
- Provides purified water to enhance the quality of SBWR's recycled water
- Largest advanced water purification plant in Northern California, 8MGD
- Produced over 7.3
   billion gallons of highly
   purified water since
   operation began in
   2014



## Water Reuse Projects in Palo Alto





## **Challenges and Constraints**

- Finding common grounds
- Declining flows to POTWs
- Environmental issues
- RO Concentrate Management and side-streams of AWPFs (e.g., MF Backwash, CIP, etc.)
- Rate impacts
- Funding
- Public support
- Land, Operations & Maintenance, etc.

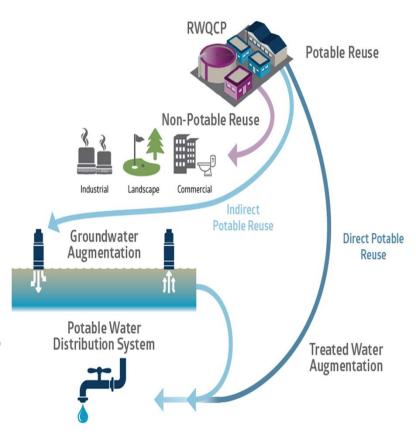






## Regional Benefits of Water Reuse in Palo Alto

- Reduces county-wide reliance on imported water, surface water, and/or groundwater
- Replaces Tuolumne River water used for irrigation with recycled water
- Improves quality of recycled water in Palo Alto & Mountain View for irrigation
- Reduces concentration of salt applied to the soil and, ultimately, the groundwater
- Reduces RWQCP flow & pollutant loading discharged to San Francisco Bay





## Addressing the Challenges and Constraints

- Local and Regional benefits and positive impact on water supply
- Technical studies to identify optimum point for treated wastewater availabilities
- Identification of funding sources, grants, and financing vehicles (e.g., P3)
- EIR, CEQA/NEPA, technical/public workshops to engage environmental interest groups and regulatory agencies





Addressing the Challenges and Constraints

• Rigorous and effective outreach programs

 Developing term-sheets and agreements via an effective and comprehensive collaborative process

 Allocating resources to special studies/pilot projects, involving technical experts/IAP, working closely with the project partners, and engaging with the regulatory agencies





## Final Thoughts

- Get the Elected Officials involved in the process as soon as practicable
- Establish overlapping interest (i.e., Water Supply Perspectives, etc.)
- Map out a collaborative process to facilitate policy discussions and sharing of technical information (e.g., Joint Committees)
- Develop proposals and agreements (e.g., Term Sheets, Cost-Share, O&M)
- Work closely with regulators, public, and environmental groups

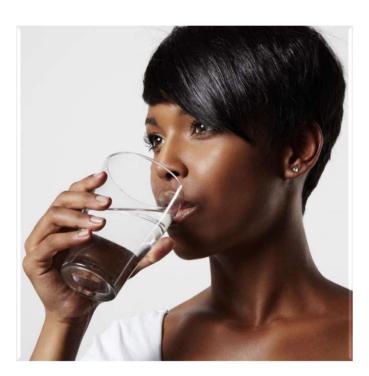












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## Thank You







