

# Moving toward Potable Reuse: State-by-State Examples

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July 26, 2016 Little America Hotel, Flagstaff, AZ



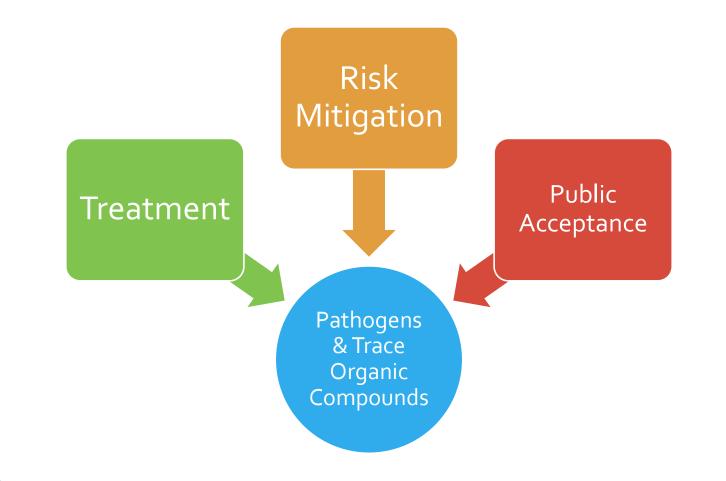
### **Presentation Topics**

- Guidance What Does it Take?
- Regulations & Legislative Processes
  - California
  - Texas
  - Arizona
  - New Mexico

## Guidance

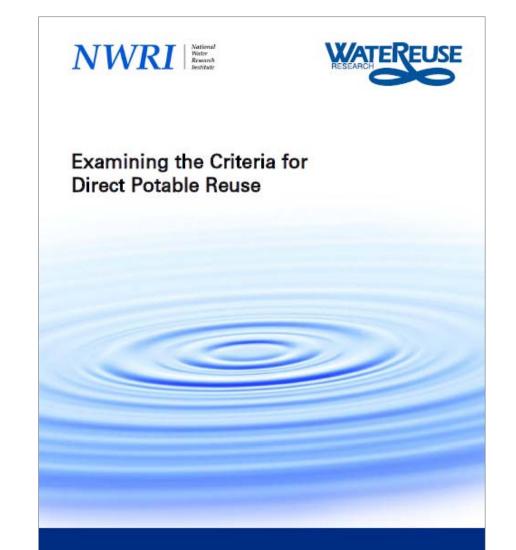
What does it take?

# What do you need to do to make drinking water out of sewage?



### WRRF 11-02 Panel Report specifies treatment goals

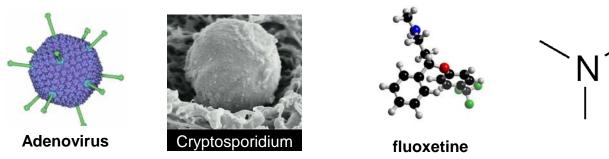
- From Raw Wastewater to Potable Water
  - 12-log virus
  - 9-log bacteria
  - 10-log protozoa



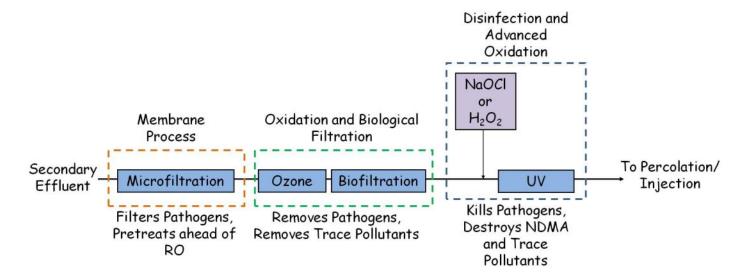
WateReuse Research Foundation

# Overall Goal: How do we make DPR safe?

- WRRF Project 11-02 Addresses Two Key Questions:
- What level of treatment must we achieve?



• How can we achieve that level of treatment?



**NDMA** 

# NWRI Panel – Chemical Criteria

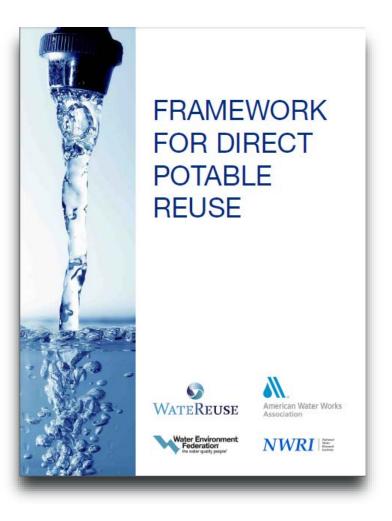
DBPs		Criterion								
THMs	Pharmaceutic		28		erion <sup>a</sup> /I					
HAA5				Арј	plicable					
NDMA	Cotinine/Primidor Phenyltoin		Chemicals Rel to Public He				Criterion/ If Applicable			
Bromate	Meprobamate/Ate		PFOA			0.4 μg/I				
	Carba	Carbamazepine		PFOS		d Hormones	Criterio Applica			
Chlorate	Estro	Estrone		Perchlorate			None, bu establish			
					Ethiny	l Estradiol			ıt wıll	
		1,4-Dioxane			Other Chemicals					
				17 <b>-</b> β-Ε	Sucralose		150 mg/L <sup>c</sup>			
					TCEP		5 μg/L			
					DEET			200 μg/L		
				Triclosan			2,100 µg/L			

# Public health goals for DPR

- California for IPR (GW replenishment): 12 / 10 / 10
  - 12-log virus
  - 10-log Giardia and Crypto reduction
- WRRF 11-02: 12 / 10 / 9
  - 12-log enteric virus
  - 10-log Crypto (Giardia implied)
  - 9-log bacteria
  - Both:
    - Requirements for trace chemicals



## New Guidance as of September 2015



NATIONAL WATER RESEARCH INSTITUTE Fountain Valley, California

### Framework for DPR Independent Advisory Panel

George Tchobanoglous, Panel Chair Joseph "Joe" Cotruvo James "Jim" Crook Ellen McDonald Adam Olivieri Andrew "Andy" Salveson R. Shane Trussell

NATIONAL WATER RESEARCH INSTITUTE Fountain Valley, California

# Organization of Framework for DPR

- **1.** Introduction
- 2. What is Direct Potable Reuse?
- 3. Key Components of a Successful/Sustainable DPR Program
- **4**. Public Health Protection
- 5. Source Control Programs
- 6. Wastewater Treatment

- 7. Advanced Water Treatment
- 8. Purified and Finished Water Management
- 9. Monitoring and Instrumentation Requirements
- **10.** Residuals Management
- **11.** Facility Operation
- **12.** Public Outreach
- **13.** Future Developments

# How the Guidance is being Used

State by State

# Legislative Progress Toward Potable Reuse



- GW replenishment with recycled water: 6/18/14
- Surface water augmentation: 12/31/16
- Feasibility report for developing uniform water recycling criteria for DPR by 12/31/16
- \$M's dedicated to research
- Definition of "waste"
- July 2014 Moved drinking water program from CDPH to State Water Resources Control Board



- No WQ standards for IPR
- DPR permitted on case by case basis
- Public Drinking Water Code
  - Innovative / alternative treatment

## Legislative Progress Toward Potable Reuse



- Prohibits using reclaimed water for potable source
- IPR allowed...sort of
- Steering Committee developing framework
- Review Legal and Institutional Barriers to Direct Potable Reuse of Reclaimed water – develop and implement plan for resolution (2017)



- Cloudcroft project is a driver for regulations development
- Approved on case by case basis
- NWRI Panel recently made recommendations to NMED
- IPR & DPR recommendations very similar





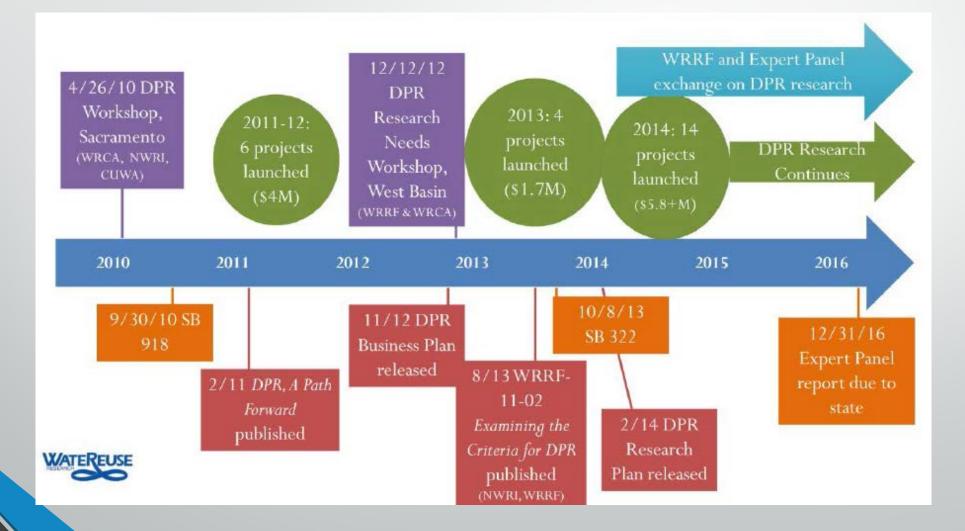
- State legislation: Senate Bill 918, September 2010
  - Set deadlines for potable reuse regulatory development
- Had draft IPR (GW replenishment) rules for many years
  - Finalized in June 2014



- Surface spreading without full advanced treatment (FAT = MF/RO + AOP)
- **2.** Surface spreading with FAT
- **3.** Subsurface application: FAT is continuous advanced treatment of the entire flow



### **California Progression**





### **DPR in California**

 Will likely require pathogen and chemical reduction measured from raw wastewater to drinking water quality

Technologies will likely be prescribed

## Texas's Progress toward Potable Reuse

# \*

### **Texas IPR Regulation**

#### Reuse & Water Rights:

- Direct reuse is simple:
  - Any water not discharged to a water of the state can be reused.
- *In*direct reuse is more complicated:
  - Permitted through "bed and banks" permits
  - But return flows are subject to new appropriation

### **Texas IPR Regulation**

#### Water Quality

- No explicit water quality requirements for IPR
  - Existing state and federal regulations prevail. Examples:
    - WWTP discharge permits driven by beneficial uses of receiving water (nutrient & pathogen limits, e.g.)
    - Minimum distance between WTP intakes and WWTP discharges (500 ft)

#### • Example projects:

- El Paso: Hueco Bolson Aquifer recharged with reclaimed water since 1985
- Tarrant Regional Water District: Wetlands Reuse Project since 2002

### **Texas DPR** Regulation

- Case-by-case approval by TCEQ
  - Permitted under "Public Drinking Water" code
  - Treatment requirements based on pathogen log reduction credits from secondary treated effluent to drinking water quality
  - Pilot or "full scale verification" required
- Examples:
  - Raw Water Production Facility at Big Spring (operating since May 2013)
  - City of Wichita Falls (emergency; then stopped: long term IPR)
  - City of Brownwood (approved for construction)
  - EPWU just completed demonstration testing of DPR pilot

# Arizona's Progress toward Potable Reuse





What can you do in AZ?

- **5** categories of reclaimed water quality
- No reference to IPR or DPR
- But, can replenish aquifers through aquifer protection permit (APP) IPR with aquifer
- No examples of intentional IPR with reservoir/river
- Specifically prohibited from using reclaimed water as a potable water supply



# **AZ Regulatory Framework**

- All aquifers are protected for drinking water use
- Numeric AWQS are drinking water MCLs
- Narrative AWQS...
  - Endanger human health
  - Violate a surface water quality standard
  - Impair the current or future use of the aquifer



# **AZ Groundwater Recharge Permits**

Arizona Department of Water Resources (ADWR)

- Recharge Permits (for credits)
  - Underground Storage Facility Permit
  - Water Storage Permit
  - Recovery Well Permit (potable or nonpotable)
  - Unreasonable harm assessment
  - Monitoring requirements

Arizona Department of Environmental Quality

- Aquifer Protection Permit
- Aquifer Water Quality Standards at POC
  - Usually in shallowest aquifer down gradient of discharge, may be in zone of injection
  - Between recharge and water supply wells



# Potable Reuse Background

- 2010 Governor's Blue Ribbon Panel on Water Sustainability
  - B.3 Facilitating Indirect Potable Reuse (IPR)
- WateReuse Arizona Board Retreat February 2012
  - Establish Steering Committee for Arizona Potable Reuse (SCAPR)
- Request for Support & Funding to WRA December 2012
- End of 2013: ADWR & Governor issue State Strategic Vision
- 2016 ADEQ opens rule update process



## Steering Committee for Arizona Potable Reuse (SCAPR) Goals

- Identify impediments (real or imagined)
- Define a common terminology
- Gather information to inform Arizona water policy
- Review California Title 22
- Create Advisory Panels
- Conduct a scoping process to provide recommendations to ADEQ/ADWR
- Develop a road map (NWRI)
- Provide road map to ADEQ as part of rule update



- Water Quality Regulations & Guidance
- Public Perception
- Technology Toolbox
- Emerging Contaminants
  - APEC Advisory Panel on Emerging Contaminants
- In the hands of NWRI





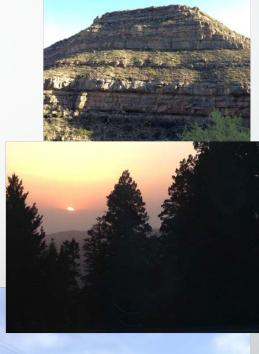
# **DPR for Arizona**

- Prefer performance-based rather than prescribed technology
- How do we assure adequate water quality?
  - Pathogen & chemical reductions from raw wastewater to drinking water?
  - Pathogen & chemical reductions from secondary effluent to drinking water?
  - Source water assessments & risk analysis?
  - On-line, real-time monitoring and demonstration testing regardless of starting point?
  - Operator certification & training?
  - Redundancy?

New Mexico's Progress toward Potable Reuse

### Cloudcroft DPR Project

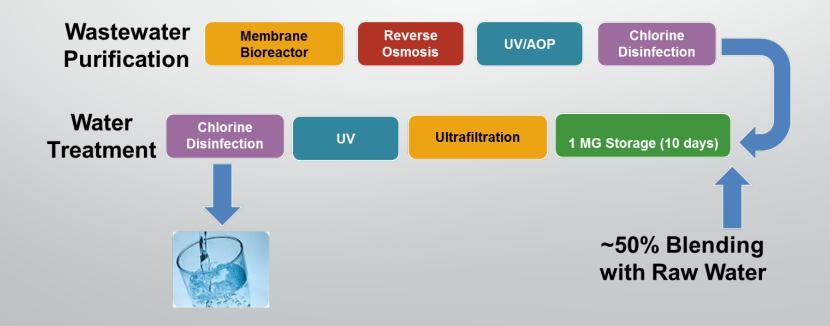
- Water Supply is low, and DPR is the answer.
  - Vacation community.
  - At 9,000 feet, there are limited groundwater resources.
  - No surface water resources.
  - Population doubles/triples during peak tourist season.
  - Water is needed to sustain tourism in the Village.
- Public support is split 50/50





### Cloudcroft Proposed DPR System

- System is not yet operational.
  - 80%+ constructed.
  - Goes online 2016.
- Highly advanced and redundant processes.



# Critical Issues to Address in Cloudcroft

- New Mexico Environment Department needs answers
- What level of treatment meets public health standards?
- Is the existing treatment scheme sufficient? What about process monitoring?
- How will a small community properly operate an advanced facility?
- What type of statewide guidance is needed for big and small DPR projects?

- Independent Advisory Panel
  - Jeff Mosher, NWRI
  - Jim Crook, Chair
  - Joe Cotruvo
  - Andy Salveson
  - Bruce Thompson, UNM
  - John Stomp, City of Albuquerque



### NWRI Panel – Key Issues

- Treatment is robust & sufficient
- Operation and maintenance (O&M) issues are key!
  - Training
  - Retraining
  - Staff redundancy (small community!)
  - Budgeting this will be a large increase in O&M costs.
  - **Outreach & Education ASAP**







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